

TRAVERSE CITY PLANNING COMMISSION SPECIAL MEETING

TUESDAY, June 17, 2014

7:30 P.M.

**Commission Chambers
Governmental Center, 2nd Floor
400 Boardman Avenue
Traverse City, Michigan 49684**

Posted: 6/13/14

AGENDA

The City of Traverse City does not discriminate on the basis of disability in the admission or access to or treatment or employment in, its programs or activities. Penny Hill, Assistant City Manager, 400 Boardman Avenue, Traverse City, Michigan 49684, 922-4440, T.D.D., 922-4766, has been designated to coordinate compliance with the non-discrimination requirements. If you are planning to attend and you have a disability requiring any special assistance at the meeting and/or if you have any concerns, please immediately notify the ADA Coordinator.

Planning Commission
c/o Russell Soyring, Planning Director
400 Boardman Avenue, Traverse City, MI 49684
231-922-4778

- 1. CALL MEETING TO ORDER**
- 2. ROLL CALL**
- 3. ANNOUNCEMENTS**
- 4. NACTO 'URBAN STREET DESIGN GUIDE' POSSIBLE ENDORSEMENT (ACTION REQUESTED)**
- 5. 'RECREATIONAL FACILITIES' REVISED ZONING DISTRICT RECOMMENDATIONS (DISCUSSION)**
- 6. MASTER PLAN REVIEW COMMITTEE RECOMMENDATIONS (DISCUSSION)**
- 7. PUBLIC COMMENT**
- 8. ADJOURNMENT**



Communication to the Planning Commission

FOR THE MEETING OF: June 17, 2014

FROM: Russ Soyring, Planning Director

SUBJECT: NACTO 'Urban Street Design Guide' possible endorsement

DATE: June 13, 2014

A presentation will be made at the meeting regarding the possible endorsement of the National Association of City Transportation Officials (NACTO) 'Urban Street Design Guide' for use as a technical resource guide in the City's Infrastructure Strategy Policy.

To review the online version of the publication, please go here <http://nacto.org/usdg/>

If the Planning Commission is supportive of endorsing the NACTO 'Urban Street Design Guide' for inclusion in City policy, the following motion would be appropriate:

I move that the National Association of City Transportation Officials 'Urban Street Design Guide' be recommended by the Planning Commission for its inclusion as a technical resource as part of the City's Infrastructure Strategy Policy and such recommendation be forwarded to the City Commission for their consideration.

RAS:ml



Communication to the Planning Commission

FOR THE MEETING OF: JUNE 17, 2014

FROM: RUSS SOYRING, PLANNING DIRECTOR

SUBJECT: DISCUSSION OF POSSIBLY EXPANDING DISTRICTS WHERE
RECREATIONAL FACILITIES ARE ALLOWED

DATE: JUNE 13, 2014

At the June 3 meeting the Planning Commission discussed a letter from North Star, a non-profit organization that is searching for a location to establish an indoor recreational facility. Recreational facilities are allowed in OS (Open Space) and GP (Government Public) Districts. Recreational facilities are defined as, **“means a public or private non-profit facility for athletic activities such as ice arenas, stadiums, indoor sports areas, community recreation centers, indoor and outdoor swimming pools.”**

“Amusement and recreational services” are allowed in the C-3 (Community Center) and C-4 (Regional Center) districts. Recreational services are not defined in the zoning code so staff relies on the Standard Industrial Classification Manual as an interpretative guide. This guide states this category of uses “includes establishments engaged in providing amusement or entertainment services, not elsewhere classified.” The Zoning Code also regulates Mechanical amusement arcades. This use is allowed with conditions and limitations in the C-3 and C-4 Districts. See section 1344.01.

Staff recommends:

1. “Recreational facility” definition be amended and the use allowed in all zoning districts except for the R Districts. See draft definition below. (Please note that athletic fields and golf courses are allowed in the R Districts.)
2. “Recreational services” are eliminated as a permitted use in the C-3 and C-4 Districts. It is confusing to have both “Recreational facilities” and “Amusement and recreational services” listed as a permitted use.
3. Eliminate “Mechanical amusement arcades” with the associated conditions in the C-3 and C-4 Districts. Mechanical amusement arcades would be incorporated as a use by right under the revised Recreational facility definition.

Definition:

Recreational facilities means buildings or grounds where a variety of sport activities are offered to the public.

Envisioning Our Future: TC Neighborhoods

This Master Plan defines “neighborhood” as more than a collection of buildings. The definition expands to embrace collections of complementary and compatible activities central to the well being of our citizens. This definition recognizes the culture that has developed in each neighborhood and the benefits of embracing the layers of life that will emerge from each culture. It provides for a full range of evolving activities, services, and lifestyles while honoring the traditions that have delivered us to this time and place.

Traverse City neighborhoods have followed a traditional pattern: Rural lands stood at the town’s edge. Larger “estate lots” lined the neighborhood edges. The estate lots defined the edge of a town and intrinsically connected to the neighborhood. The bulk of the neighborhoods were single-family lots ranging from thirty to two hundred feet in width. The lots narrowed closer to the center of the community. The block structure became more rigid at the center and more fluid away from the center. The highest density areas were located near the center.

This Plan supports and honors that geography. In moving forward, it encourages a social (people-oriented) perspective—one that defines neighborhoods according to the nature and intensity of human activity within a given area.

Each neighborhood nurtures a degree of human activity, which can be measured according to four ~~variables (known as H.A.M.E. standards):~~ **intensity levels:**

Hours: the hours of operation of an activity within a neighborhood.

Auto: all motorized and non-motorized traffic within a neighborhood including but not limited to automobiles, trucks, buses, pedestrians, and bicycles.

Mass: the intensity of the buildings or structures within a neighborhood as defined by area, land coverage, height, distance to property lines, access to light, or conversely, effects of shadow.

Emissions: by-products of activities that leave the property or neighborhood within which it is created, including, but not limited to, noise, dust, odors, smoke, and light. Each neighborhood has an expected background level of emissions related to those characteristics found to be a normal part of an existence within that neighborhood’s context.

The Plan uses these variables as ~~practical and quantifiable standards~~ ^{guidelines for appropriate} of intensity. The ~~standards~~ ^{^levels, guidelines} will be used for decision-making—for protecting and nurturing the unique culture of each neighborhood and for maintaining transition zones between neighborhoods. With these ~~standards~~ ^{guidelines}, decision-makers are not limited to geographic space as a sole criterion; they can also factor in the way people live within a particular space—what kinds of activities they want to encourage or limit. By focusing on the ~~standards~~ ^{guidelines} within a particular neighborhood type, decision-makers can become more receptive to uses that promote other goals within our neighborhoods (small neighborhood services that promote walkability, for example).

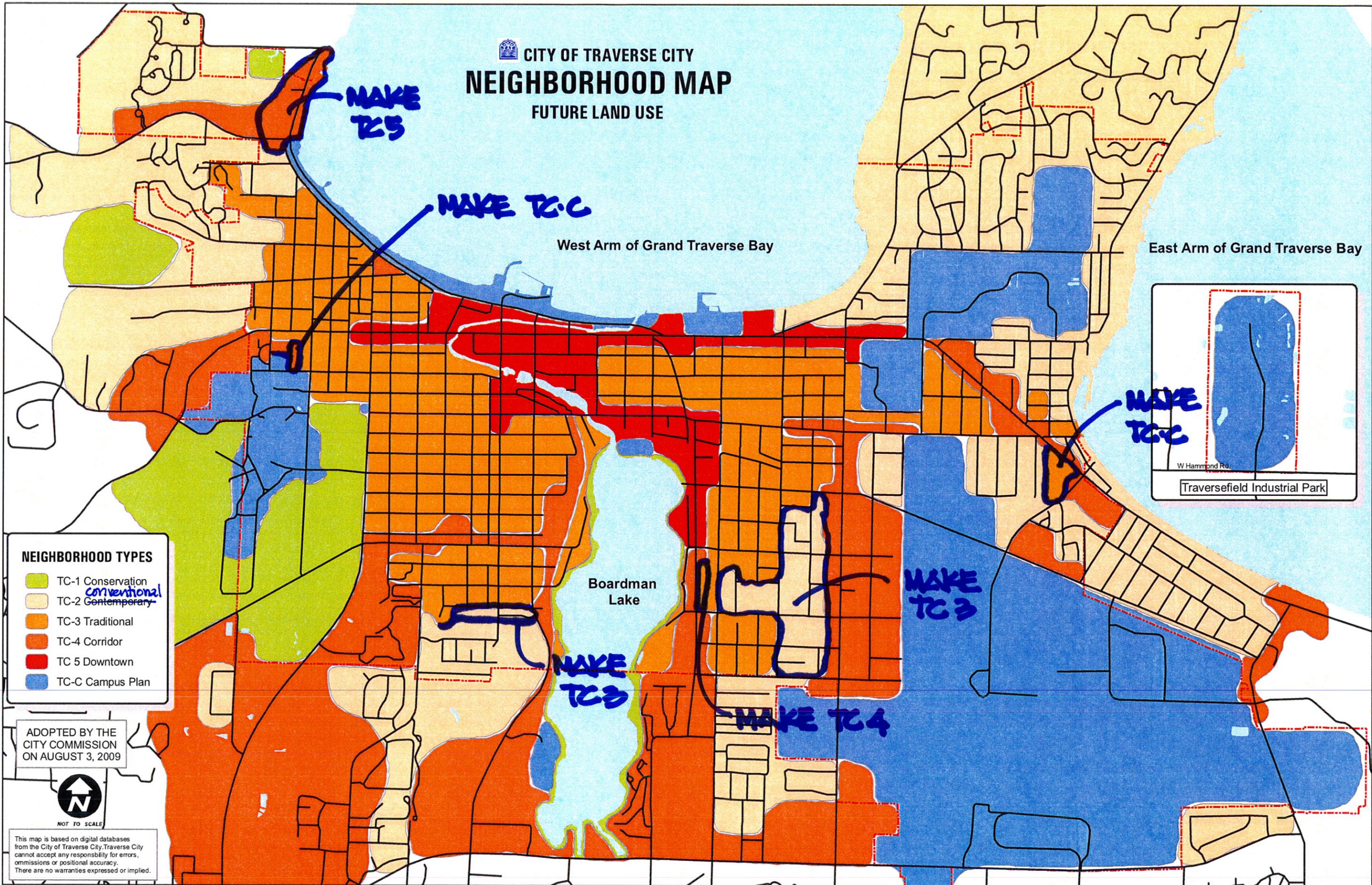
The Plan also acknowledges that intensity changes within each neighborhood—that intensity is naturally but not evenly distributed. The center or core of the neighborhood tends to be the most pure to the neighborhood type. The Plan acknowledges this distribution and allows for the transition from one neighborhood type to another. Higher intensities will be allowed at the periphery of residential neighborhoods than what is allowed in their interior. Lower intensities will be encouraged at the periphery of commercial neighborhoods than what is allowed at their interior. This protects residential neighborhoods by creating a transition zone between high-intensity commercial activity and low-intensity domestic life.

This Plan confronts the reality that each neighborhood shares a boundary with several others—with other kinds and degrees of activity. No neighborhood is an island. Therefore, a practical, clear-headed discussion of those boundaries is crucial to the overall health of the community. That discussion must transcend any one neighborhood but include them all.

To begin the discussion, this Plan defines neighborhoods in ascending order of intensity (from least to most). The least intense neighborhood, TC-1 Conservation, has low levels of noise and a low acceptance of formal urban structures while the most intense, TC-5 Downtown, has high levels of noise and formal urban structures. If the area is residential, then the center has the least intensity ~~in terms of H.A.M.E.~~ ^{level} for that neighborhood type. If the area is commercial, then the center has the most intensity for the neighborhood type. The boundary areas become blended where similar neighborhood types meet, for example: where TC-2 Conventional meets TC-3 Traditional or where TC-4 Corridor meets TC-5 Downtown. These areas may have traits of each neighborhood type.

The boundaries between residential neighborhood types and commercial neighborhood types are hard: between TC-2 Conventional and TC-4 Corridor or between TC-3 Traditional and TC-5 Downtown. The commercial neighborhoods at the boundaries are expected to mitigate their intensity level to one that is no higher than the highest accepted intensity level of the adjoining residential neighborhood.

 CITY OF TRAVERSE CITY
NEIGHBORHOOD MAP
 FUTURE LAND USE



NEIGHBORHOOD TYPES

-  TC-1 Conservation
-  TC-2 ~~Contemporary~~ *conventional*
-  TC-3 Traditional
-  TC-4 Corridor
-  TC-5 Downtown
-  TC-C Campus Plan

ADOPTED BY THE
 CITY COMMISSION
 ON AUGUST 3, 2009



NOT TO SCALE

This map is based on digital databases from the City of Traverse City. Traverse City cannot accept any responsibility for errors, omissions or positional accuracy. There are no warranties expressed or implied.

