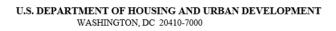
May 16, 2025 2025/26 ANNUAL ACTION PLAN FOR CDBG PROGRAM

Submitted for Approval to U.S. Department of Housing & Urban Development









May 14, 2025

The Honorable Amy Shamroe Mayor of Traverse City 400 Boardman Avenue Traverse City, MI 49684

Dear Mayor Shamroe,

Secretary Scott Turner is committed to improving housing opportunities, reducing regulations to lower housing cost, and expanding housing supply for hardworking Americans. The nationwide shortage of rental and owner-occupied properties and the current rate of construction has not kept pace with the demand. This lack of adequate housing supply leads to higher prices for renters and homebuyers alike, forcing some into homelessness and preventing countless Americans from becoming homeowners. Across the country, partnerships between public and private sectors are providing millions of Americans an opportunity to get ahead. HUD is determined to continue its collaboration with you so programs are responsibly utilized and can spark additional leveraging and partnerships to address the nation's housing crisis.

As authorized by the Consolidated Appropriations Act (Public Law 119-4) on March 15, 2025, I am honored and excited to announce that your jurisdiction is receiving the following Fiscal Year 2025 allocations for the identified programs:

> Community Development Block Grant (CDBG) - \$367,861.00 HOME Investment Partnerships (HOME) - \$0.00 Emergency Solutions Grants (ESG) - \$0.00 Housing Opportunities for Persons W/ HIV/AIDS (HOPWA) - \$0.00 Housing Trust Fund (HTF) - \$0.00 Recovery Housing Program (RHP) - \$0.00

In addition, your jurisdiction's CDBG allocation for this year provides you with \$1,839,305.00 in available Section 108 loan guarantee borrowing authority. Section 108 permits you to borrow up to five times of your current CDBG allocation. This loan allows jurisdictions to maximize access to low-interest capital, and provide long-term financing to invest in Opportunity Zones, or further address gap financing for big projects that you envision for your community.

As you are finalizing your Annual Action Plans or Consolidated Plans that are due for submission to our office by August 16, 2025, please be reminded that it is important to align with executive orders and applicable laws. If you or any member of your staff have questions, please do not hesitate to contact your local HUD Field Office in Detroit or CPDGDAS@hud.gov.

Thank you for your interest in CPD programs and for ensuring that these dollars are responsibly achieving outcomes as intended by law. When people have a safe and stable place to call home, they can focus on contributing to the economy and be productive members of their respective communities.

Sincerely,

Mounter

Claudette Fernandez General Deputy Assistant Secretary for Community Planning and Development

### Contents

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)1
PR-05 Lead & Responsible Agencies – 91.200(b)6
Table 1 – Responsible Agencies6
AP-10 Consultation – 91.100, 91.200(b), 91.215(l)7
Table 2 – Agencies, groups, organizations who participated9
Table 3 – Other local / regional / federal planning efforts
AP-12 Participation – 91.105, 91.200(c)
Table 4 – Citizen Participation Outreach    14
AP-15 Expected Resources – 91.220(c)(1,2)15
Table 5 - Expected Resources – Priority Table       16
AP-20 Annual Goals and Objectives
Table 6 – Goals Summary18
AP-35 Projects – 91.220(d)
Table 7 - Project Information   20
AP-38 Project Summary
AP-50 Geographic Distribution – 91.220(f)25
Table 8 - Geographic Distribution    25
AP-55 Affordable Housing – 91.220(g)26
Table 9 - One Year Goals for Affordable Housing by Support Requirement         26
Table 10 - One Year Goals for Affordable Housing by Support Type         26
AP-60 Public Housing – 91.220(h)27
AP-65 Homeless and Other Special Needs Activities – 91.220(i)
AP-75 Barriers to affordable housing – 91.220(j)
AP-85 Other Actions – 91.220(k)

### Annual Action Plan 2025/2026

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)	5
Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)	5

### **Executive Summary**

### AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

The City of Traverse City has completed the planning process for the 2025/2026 Annual Plan as required by the U.S. Department of Housing and Urban Development (HUD). The purpose of the Annual Plan is to identify strategies and specific activities to realize the goals and objectives of the City's 2024/2025 -2028/2029 Five-Year Plan. The Five-Year Plan is part of the City's Consolidated Plan adopted on August 13, 2024 addressing the City's housing and community development needs, including those of the homeless and other special needs populations. The full Consolidated Plan guides the use of city resources to address the needs over a five-year period. Program Year (PY) 2025/2026 will be the City's second annual allocation of approximately \$365,323 in Community Development Block Grant (CDBG) funds. <u>Note: as of the date of the preparation of this draft Annual Plan, HUD has not announced grant</u> <u>amounts for any grantee entitlement communities.</u> All proposed activities' budgets will be proportionally increased or decreased from the estimated funding levels to match actual allocation amounts.

The Annual Plan was developed in a manner specified by HUD, and the City has followed the prescribed format in completing the Annual Plan. During the planning process, the City conducted public meetings with stakeholders and consulted with nonprofit groups. Information about the Annual Plan and an invitation to the general public to comment on potential activities under the Annual Plan was shared through the City's website and through its weekly newsletter, The Bay Brief, which has wide circulation and readership through the community. The purpose of this process was to receive citizen input on the current housing and community development needs of the City.

The City's Five-Year Plan established goals prioritized as follows:

1. **Housing:** Assist with the construction and rehabilitation of affordable housing, and lower economic barriers to such housing, for low- and moderate-income households, seniors, and persons experiencing homelessness.

- 2. **Homelessness:** Support shelters and services for persons experiencing homelessness or persons at-risk of homelessness.
- 3. **Non-Homeless Special Needs**: Support the needs of the community's aging population by improving the accessibility and housing, public facilities, and services for seniors and persons with disabilities.
- 4. **Community and Economic Development**: Support community and economic development projects and services, including but not limited to public facility or infrastructure improvements and social services, in qualifying low- and moderate-income areas.
- 5. Program Administration

2. **Summarize the objectives and outcomes identified in the Plan** *This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.* 

The PY 2025/2026 Annual Plan was developed through consultation with City departments that focus on the activities addressed in the Five-Year Plan, service providers including area non-profits focusing on the needs of the homeless population and low- and moderate-income households, and other interested individuals and organizations.

The PY 2025/2026 Annual Plan has a focus on the following areas:

<u>Goal One:</u> Assist with the construction and rehabilitation of affordable housing and lower the economic barriers to such housing for low- and moderate-income households, seniors, and persons experiencing homelessness. Working with partners including non-profit affordable housing developers (such as HomeStretch Nonprofit Housing Corporation), public housing organizations (the Traverse City Housing Commission), non-profits including local continuum of care organizations (including the Coalition to End Homelessness).

#### Goal One Objectives

- 1. To bridge funding gaps to construct 44 affordable and supportive housing units for low- and moderate-income households; and
- 2. To provide tenant-based rental assistance to 45 households with immediate need.

### Goal One Justification

1. Community partners have identified possible gaps in funding to bring planned affordable housing on-line;

- 2. Using CDBG funding to support construction of planned new housing affordable to low- and moderate-income households will allow the City to leverage its CDBG allocation against other grants, loans, and other incentive programs; and
- 3. Traverse City's Needs Assessment has identified cost burden (housing cost higher than 30% of income) as the most common housing problem, especially for renters. Up to 560 (17.5%) rental households in the City had a severe cost burden (housing cost higher than 50% of income).

<u>Goal Two:</u> Support community and economic development projects, including public facility or infrastructure improvements in qualifying low- and moderate-income areas. Collaborate with City Parks and Recreation and Engineering departments to identify high priority infrastructure needs in qualifying low- and moderate-income areas.

<u>Goal Two Objectives</u>: To help address infrastructure needs that will enhance living conditions and improve pedestrian circulation contributing to the City's economic development and ability for its population to age in place.

### **Goal Two Justification**

- Activities that support public infrastructure that promote aging in place, economic development, and public infrastructure improvements addresses two of the five goals of the Five-Year Plan;
- 2. Funding gaps for qualifying public infrastructure projects meeting Five Year Plan goals have been identified by City staff;
- 3. Identified projects supporting this goal have a potential for leveraging other funding sources to more effectively use federal dollars.

### Goal Three: Support shelters and services for persons experiencing homelessness or persons at-risk of homelessness through capacity building and staffing assistance.

<u>Goal Three Justification</u>: Area shelters have had to expand services as homelessness becomes a growing issue in the community. Until more affordable units and units with wrap-around services are brought on line, shelters require additional support a variety of sources within the community.

### Goat Four: Support program administration.

### Goal Four Justification

- 1. The City can best meet fair housing objectives through third party consultation;
- 2. The City will utilize as-needed administrative consultation;
- 3. The City may be required to consult with authorized consultants for necessary environmental review.

### 3. **Evaluation of past performance** *This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.*

The City is currently completing its first year as a CDBG entitlement community. The primary focus for first year spending under the program was to support homeless shelters and to rehabilitate existing permanent supportive housing. Some lessons learned from the first year include the following:

- 1. Fewer, larger projects are a more efficient use of administrative capacity during early program development;
- 2. Further coordination and pre-planning with partner service agencies will be necessary to develop programs for activities such as home rehabilitation and weatherization;
- 3. Timeliness of development projects are important to the long-term planning for CDBG programming;
- 4. Seeking collaborations and leveraging of funding sources is an impactful use of CDBG funding.

### 4. **Summary of Citizen Participation Process and consultation process** *Summary from citizen participation section of plan.*

For development of the PY 2025/2026 Annual Plan, the City followed the process called for under the Citizen Participation Plan (beginning on page 141 of the 2024-2028 Five Year Consolidated Plan). Required citizen participation includes two public hearings held by the City Commission and a 30-day public comment period. As noted in the Citizen Participation Plan, the role of citizens at the public hearings is:

- 1. To comment on proposals.
- 2. To discuss concerns regarding CDBG projects.
- 3. To suggest solutions for funding or solving CDBG problems.
- 4. To interact with Staff in the implementation of plans and projects.
- 5. To express funding and assistance priorities.

Public hearings were held on April 7th, 2025 and May 12th, 2025 at 7:00 p.m. during regular City Commission meetings held at 400 Boardman Avenue in the Commission chambers. The 30-day comment period ran between these dates. During the comment period, the draft Annual Plan was available for review on the City's webpage and a hard copy was available in the City's Planning Department. 5. **Summary of public comments** *This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.* 

No comments were received during the hearings or during the public comment period.

6. Summary of comments or views not accepted and the reasons for not accepting them

No public comments were received during the hearings or during the public comment period. This does not apply.

#### 7. Summary

In summary, the City of Traverse City worked with partner organizations and within its departments to identify activities for the 2025/2026 CDBG Program Year that will best meet the goals of the City's current Five Year Comprehensive Plan. The goals of this plan are as follows:

**Goal One:** Support construction of 44 supportive housing benefitting low- and moderate-income households. Lower cost of housing to support low and moderate income households through rental assistance for up to 45 households.

**Goal Two**: Support the development of public infrastructure within qualifying low- and moderateincome neighborhoods to promote economic development, aging in place, and quality of life for residents.

**Goal Three**: Support shelters and services benefitting the homeless population and those at risk of homelessness.

Goal Four: Support program administration.

### PR-05 Lead & Responsible Agencies – 91.200(b)

### 1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency				
CDBG Administrator	TRAVERSE CITY Planning and Zoning					
		Department				
Table 1 Descendible Association						

Table 1 – Responsible Agencies

#### Narrative (optional)

At this time, primary responsibility for the administration of the CDBG program for the City of Traverse City resides with the City's Planning and Zoning Department under the direction of the City Manager's office.

#### **Consolidated Plan Public Contact Information**

City of Traverse City Planning and Zoning Department Leslie Sickterman, Deputy Planning Director 400 Boardman Avenue Traverse City MI 49684 <u>lsickterman@traversecitymi.gov</u> 231.922-4411

#### 1. Introduction

The City of Traverse City has consulted with the local continuum of care in the development of the 2025/2026 Program Year Action Plan. The City has been actively involved in coordination with local agencies to increase the availability of housing for low- and moderate-income households and to support the population experiencing homelessness. Following is a summary of these efforts and the on-going work of community partners to address community needs.

# Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

In 2023, the City initiated discussions with local stakeholders to seek solutions to the increasing homeless crisis within the City. The City actively enlisted the support of service providers including the Northwest Michigan Coalition to End Homelessness (NWCEH) as part of this effort. The City is represented on the Homelessness Collective, an organization assembled in 2024 by Rotary Charities and the Grand Traverse Regional Community Foundation to focus on creating a new framework to developing solutions to homelessness in the City. These discussions have also included those with lived experience of homelessness and neighborhood representatives.

In December 2024, the City adopted a resolution supporting the Northwest Michigan Coalition to End Homelessness' effort to "end chronic homelessness through permanent supportive housing". The City has convened stakeholder discussions with a range of service providers, non-profit developers, and others to review possible CDBG spending in support of this effort. The City has created a social worker position through the City Police Department whose primary focus is to engage with individuals in crisis to help connect this population to services provided by the NWCEH and other partner organizations, including housing, substance abuse, and other wraparound services. This is part of the Police Department's community policing Quick Response Team (QRT). The City has approved a second police social worker for its 2024-25 budget year.

# Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The Northwest Michigan Coalition to End Homelessness (NWCEH) is the Greater Grand Traverse Area Continuum of Care. The City has worked with NWCEH and other partners to secure a permanent

location for a year-round emergency shelter. It was determined that the most inclusive and sustainable approach would be to support the operation of a year-round emergency shelter at Safe Harbor, an existing seasonal shelter with a 90-bed capacity. As a result, the City committed \$100,000 of its first year's CDBG funding to support capital improvements at the facility. Safe Harbor's staff is now securing official approval of all necessary permits to operate on a year-round basis.

In consultant with the NWCEH, the City's has identified short-, mid-, and long-term goals to address homelessness. Short term emergency response to the increasing population of the Pines (a homeless encampment in Traverse City) has included improving sanitation and charging facilities at the encampment, tree trimming, installation of security cameras and additional waste receptacles. These improvements have been made by the City with funding assistance by the Community Foundation.

Mid-term goals include expanding community police officers, an additional embedded social worker, and developing a community court to address legal issues of those experiencing homelessness. The City has expanded staffing as called for under these goals and has begun discussions with Grand Traverse County surrounding the community court goals.

Long-term goals are to support funding gaps to house 17 chronically homeless individuals by August of 2024 and an additional 10 by January 2025 at East Bay Flats, to support more permanent supportive housing and to continue to support PILOTs (tax abatements) for permanent supportive housing projects, to work and communicate progress with community partners, to support more permanent supportive housing opportunities, and finally to work toward decreasing unsheltered homelessness. The City has contributed to meeting these goals by providing \$360,000 to fill a funding gap for East Bay Flats to help house 27 homeless individuals; approving a PILOT for Annika II's permanent supportive housing development; allocating CDBG funding to both East Bay Flats and for Northwest Michigan Supportive Housing to support permanent supportive housing in the City; committing \$120,000 in ARPA funds for to support day shelters; and allocating CDBG funding for both day and overnight shelters.

# Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Northwest Michigan Coalition to End Homeless is the Greater Grand Traverse Area Continuum of Care. NWCEH's mission is to make homelessness rare, brief, and one-time throughout Northwest Michigan. The NWCEH coordinates the community's policies, strategies and activities toward ending homelessness. Its work includes gathering and analyzing information to determine the local needs of people experiencing homelessness, implementing strategic response, educating the community on the complex public health issue of homelessness, providing technical assistance on the operations of the homeless response system, and measuring CoC performance. The NWCEH Executive Committee and

Steering Committee approves the local process for applying, reviewing, and prioritizing projection applications for funding in the annual MSHDA ESG.

The HMIS Lead Agency for the NWCEH is Goodwill Northern Michigan. As the lead agency, Goodwill administers the contract for the HMIS System Administrator.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies	groups, organizations	who participated
--------------------	-----------------------	------------------

1	Agency/Group/Organization	Grand Traverse County
	Agency/Group/Organization Type	Other government - County
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Attended stakeholder meeting, in- person consultation, consultation through published documents
2	Agency/Group/Organization	NORTHWEST MICHIGAN COMMUNITY ACTION AGENCY
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-Health
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Attended stakeholder meeting, in- person consultation, consultation through published documents
3	Agency/Group/Organization	Grace Episcopal Church Day Shelter - Jubilee House
	Agency/Group/Organization Type	Services-homeless

	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Attended stakeholder meeting, in- person consultation
4	Agency/Group/Organization	Goodwill of Northern Michigan
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Attended stakeholder meeting, in- person consultation, consultation through published documents
5	Agency/Group/Organization	Northwest Michigan Supportive Housing (NMSH)
	Agency/Group/Organization Type	Services - Housing Services-Persons with Disabilities Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Attended stakeholder meeting, in- person consultation
6	Agency/Group/Organization	Traverse City Police Department
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Attended stakeholder meeting, in- person consultation, consultation through published documents

7	Agency/Group/Organization	TRAVERSE CITY HC
	Agency/Group/Organization Type	Housing PHA
	What section of the Plan was addressed by Consultation?	Public Housing Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Attended stakeholder meeting, in- person consultation
8	Agency/Group/Organization	TRAVERSE CITY
	Agency/Group/Organization Type	Planning organization Civic Leaders
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Attended stakeholder meeting, in- person consultation, consultation through published documents
9	Agency/Group/Organization	HOMESTRETCH
	Agency/Group/Organization Type	Housing Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Attended stakeholder meeting, in- person consultation, consultation through published documents
10	Agency/Group/Organization	Safe Harbor of Grand Traverse
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Attended stakeholder meeting, in- person consultation
11	Agency/Group/Organization	Fair Housing Center of West Michigan
	Agency/Group/Organization Type	Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Attended stakeholder meeting, in- person consultation

12	Agency/Group/Organization	Housing North
	Agency/Group/Organization Type	Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Attended public meeting, in-person consultation, consultation through published documents
13	Agency/Group/Organization	Northwest Michigan Coalition to End Homelessness /Greater Grand Traverse Area Continuum of Care
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Attended stakeholder meeting, in- person consultation, consultation through published documents

### Identify any Agency Types not consulted and provide rationale for not consulting

Not applicable. The City did not exclude any specific agency types. The City also invited representatives of the Traverse Area Community Public Schools Student Support Services and Community Mental Health who chose not to attend the stakeholder meeting.

### Other local/regional/state/federal planning efforts considered when preparing the Plan

Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Greater Grand Traverse Area	Identification of Need, Goals related to
Continuum of Care	homelessness
City of Traverse City	Identification of public needs
City of Traverse City	Identification of goals related to homelessness and
Government Departments	community development and park planning
	Greater Grand Traverse Area Continuum of Care City of Traverse City City of Traverse City

 Table 3 – Other local / regional / federal planning efforts

### AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation *Summarize citizen participation process and how it impacted goal-setting* 

Consistent with the City's Citizen Participation Plan effective August 12, 2024 and developed under Section 570.301 and 570.303 of HUD's Community Development Regulations, the City held two public hearings. The public hearings were held by the City Commission on April 7, 2025 and May 12, 2025. Each public hearing was noticed in the local newspaper of record, the Record Eagle, a minimum of 10 days prior to each hearing. In addition, the notices were posted on the City's webpage and within the building. Copies of the proposed Annual Plan were made available prior to each hearing at the City's website and a hard copy in the City's Planning and Zoning Department. The hearings and details of the annual proposed plan were also featured in the Bay Brief, a city weekly newsletter widely disseminated via email to subscribers. Interested parties were encouraged through these means to comment on and propose funding activities to be considered. In addition, the City held a focus group meeting with stakeholders to discuss the program and potential activities for the 2025/26 program year. Staff consulted with additional service providers and stakeholders in one-on-one discussions during the development of the draft annual plan.

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/ attendance	Summary of Comments received	Summary of comments not accepted and reasons
1	Stakeholder Focus Group	Non- targeted/ broad community	March 5, 2025; 15 attendees	Possible projects for funding discussed included large-scale low/mod housing developments; rental subsidies for low/mod individuals; housing rehabilitation and weatherization to help seniors age in place and to assist other low/mod households; permanent supportive housing projects assisting those leaving homelessness or incarceration; public parks; day	Rental subsidies to be used outside of jurisdiction and renovations of a day shelter that may be relocated were not included due to concern of compliance with HUD regulations; county- owned park improvements not included because of

### **Citizen Participation Outreach**

				shelters; fair housing services and other program administration costs.	location outside of low/mod area
2	Public Hearing	Non- targeted/b road community	April 7, 2025; approximately 25 attendees. No comments received.	None	NA
3	Public Hearing	Non- targeted/b road community	May 12, 2025	None	NA
4	30-Day Comment Period	Non- targeted/b road community	No comments received.	None	NA

 Table 4 – Citizen Participation Outreach

### **Expected Resources**

### AP-15 Expected Resources – 91.220(c)(1,2)

### Introduction

The Annual Plan must identify the federal, state, local and private resources expected to be available to the City to address priority needs and specific objectives identified in the Strategic Plan.

The City of Traverse City anticipates a total allocation of \$365,323 in CDBG funding for the 2025/2026 program year. This is an estimate based on the PY 2024/2025 allocation as exact allocations have not been announced as of the adoption date of this Annual Plan. All proposed activities' budgets will be proportionally increased or decreased from the estimated funding levels to match actual allocation amounts.

Program income may be realized over the course of the 2025/2026 program year and subsequent program years. These funds will be used for CDBG eligible activities consistent with the goals identified in the Five-Year Consolidated Plan. Over the next five years, any CDBG funds allocated to the City will be used for housing and community development activities including, but not limited to, homeless shelter and services, rental unit construction, rental assistance, public services, public improvements, and administration of the City's CDBG program.

Other resources, such as private and non-Federal public sources may become available to the City during the program year. For CDBG leveraging, these include funding from State and Federal grant sources, City departments, public or social service providers, or other sources. The City will also look to leverage funds, if available, from other agencies and programs against CDBG dollars.

The Annual Action Plan must summarize the City's priorities and the specific goals it intends to initiate and/or complete within the first year of the Strategic Plan. These goals must be described in quantitative terms. The City of Traverse City has selected goal outcome indicators and quantities based on the anticipated performance measures of the 2025/2026 Annual Action Plan.

### **Anticipated Resources**

Program	Source	Uses of Funds	Ехрес	ted Amou	nt Available Y	ear 1	Expected	Narrative
	of		Annual	Program	Prior Year	Total:	Amount	Description
	Funds		Allocation:	Income:	Resources:	\$	Available	
			\$	\$	\$		Remainder of	
							ConPlan	
	1						\$	
CDBG	public -	Acquisition	367,861.00	0.00	0.00	367,861.00	1,103,583.00	Additional
	federal	Admin and						resources for
		Planning						leveraging may
		Economic						include other
		Development						State and
		Housing						Federal grant
		Public						sources, City
		Improvements						Departments,
		Public Services						public or social
								service
								providers or
								other sources
								of funding.

Table 5 - Expected Resources – Priority Table

### Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City will look to leverage funds, if available, from State and Federal grants sources, City departments, public or social service providers, or other sources against CDBG dollars. The City will look to leverage funds, if available, from other agencies and programs against CDBG dollars. The City shall assure that the requirements as it relates to non-federal share will be utilized as referenced in 24 CFR 570.201 (3) (g), for any project in which CDBG funding is used as the non-federal match. In the future, the City will continue to aggressively pursue funding from private, public, and federal sources to address economic and community development needs.

Specifically, Low Income Housing Tax Credits (LIHTC) through the Michigan State Housing Development Authority (MSHDA), Federal Home Loan Bank of Indianapolis Affordable Housing Program (FHLBI AHP), Traverse City's Tax Abatement Program (PILOT), and the City's Brown Bridge Trust Fund have been considered as funding sources that may be used to leverage CDBG funding.

### If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

If available and appropriate, the City of Traverse City may utilize publicly owned land and/or property in a combination of ways to provide parks and public facilities and to continue to offer services and

Annual Action Plan 2025/2026 programs to City residents. City-owned parks located within a recognized low- moderate-income area, such as Jupiter Gardens, are being considered for partial funding with CDBG dollars. Excess property shall be disposed of pursuant to local, state, and federal laws, and income derived from related properties shall be returned to its appropriate funding source.

Currently, City-owned land is dedicated to public facilities and parks. These amenities are used to provide services and programs available to all City residents including seniors, youth, special needs populations, and low-income households. Also, the City aims to make all City facilities and parks ADA accessible for residents that live with a disability. The City will make every effort to continue to make all City-owned and managed programs, parks, and facilities accessible for all residents.

### Discussion

The City of Traverse City's anticipated funding allocation from the Federal CDBG program will address many of the City's goals over the next five years, including housing, homelessness, community and economic development, non-homeless special needs, and program administration. The City is fortunate to have a network of public or social service providers to help address these goals through financial leveraging, coordination, and collaboration, in partnership with City departments and other agency funding sources.

### Annual Goals and Objectives

### AP-20 Annual Goals and Objectives

### **Goals Summary Information**

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Housing	2024	2028	Affordable Housing	Citywide	Rental Assistance	CDBG:	Rental units constructed: 44
						Accessible and	\$270,323.00	Household Housing Unit
						Affordable Housing		Tenant-based rental assistance /
								Rapid Rehousing: 45 Households
								Assisted
2	Community and	2024	2028	Non-Housing	Citywide	Public Facilities and	CDBG:	Public Facility or Infrastructure
	Economic			Community		Infrastructure	\$20,000.00	Activities other than Low/Moderate
	Development			Development		Aging in Place		Income Housing Benefit: 200 Persons
								Assisted
3	Homelessness	2024	2028	Homeless	Citywide	Homeless Services	CDBG:	Public service activities other than
						and Prevention	\$50,000.00	Low/Moderate Income Housing
								Benefit: 90 Persons Assisted
4	Program	2024	2028	Program	Citywide	Program	CDBG:	Other: 0 Other
	Administration			Administration		Administration	\$25,000.00	

**Table 6 – Goals Summary** 

### **Goal Descriptions**

1	Goal Name	Housing
	Goal Description	Assist with the construction of affordable housing, and lower economic barriers to such housing, for low- and moderate- income households, seniors, and person experiencing homelessness.
2 Goal Name Community and Economic Development		Community and Economic Development
	Goal Description	Assist with enhancement to City park facilities that serve a low- and moderate-income areas; such facilities to be accessible to the aging populations, especially those with mobility or other restrictions.
3	Goal Name	Homelessness
	Goal Description	Support shelters assisting the homeless population and those at risk of homelessness.
4	Goal Name	Program Administration
	Goal Description	Program administration

### Projects

### AP-35 Projects – 91.220(d)

#### Introduction

The City of Traverse City's planned actions for the 2024/2025 Annual Action Plan are intended to support housing and community development for the City's low- and moderate-income populations as well as the City's homeless and special needs groups.

The City will operate its CDBG program through the Planning and Zoning Department, which will provide funding for rental assistance and new rental unit construction. These actions will address the priority needs of improving the availability and accessibility of affordable housing, including aging in place, and rental assistance, in the City of Traverse City.

The City will coordinate with providers of shelter and services for the homeless, to prevent homelessness and promote access to safe and clean shelters for persons experiencing homelessness. During the 2024/2025 program year, the City will fund shelter staffing for to assist persons experiencing homelessness.

The City of Traverse City's planned actions for the 2024/2025 Annual Action Plan are summarized in **AP 38** starting on page 22.

#### Projects

#	Project Name
1	Affordable Housing Assistance and Development
2	Public Facilities and Infrastructure Improvements
3	Homeless Shelter Support
4	Program Administration

**Table 7 - Project Information** 

### Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The one-year allocation priorities are focused on four goals of the Strategic Plan: Housing, Homeless

Needs, Community and Economic Development, and Program Administration. It is important to note that total funding for public services is capped at 15% of the total CDBG allocation. Total funding for activities related to administration is capped at 20% for CDBG. Because the City's exact allocation is not available at the time of adoption of this Annual Plan, the expenditures are estimates. The proposed activities will be proportionally increased or decreased from the estimated funding levels to match actual allocation amounts.

CDBG (% of Total Award) *
\$270,323 (74%)
\$50,000 (13.7%)
\$0 (0%)
\$20,000 (5.5%)
\$25,000 (6.8%)

\*Percentages may not equal 100% due to rounding.

The City's primary obstacle to meeting underserved needs is a lack of funding. This is the City's second year as an entitlement grantee in the CDBG program. In general, the extent of underserved needs exceeds that of funding available. The coronavirus pandemic (i.e., COVID-19) has exacerbated unemployment rates, poverty, and other impacts. Generally, increasing demand for public services is placing an additional burden on public service agencies within the City. Furthermore, the housing market acts as an obstacle to addressing underserved need. Within the City of Traverse City housing prices have been increasing dramatically in recent years, making homes less affordable for lower income families.

### AP-38 Project Summary

Project Name	Affordable Housing Assistance and Development
Target Area	
Goals Supported	Housing
Needs Addressed	Rental Assistance Accessible and Affordable Housing
Funding	CDBG: \$270,323.00
Description	Assist with the development of new affordable housing projects, supportive housing projects, and tenant-based rental assistance a benefitting low and moderate income households. Through partner collaborations with organizations including HomeStretch, Goodwill, and others.
Target Date	11/30/2028
Estimate the number and type of families that will benefit from the proposed activities	89 low and moderate income families/households are expected to benefit from the activities associated with this project.
Location Description	New affordable housing project located at Front and Cass Streets in Traverse City and emergency rental assistance in locations throughout the City
Planned Activities	Assist with the construction of a new, 44 unit supportive housing development in conjunction with HomeStretch nonprofit housing developer and assisting with emergency rapid rehousing of up to 45 families at risk of homelessness on an as-needed basis with the assistance of Goodwill.

Project Name         Public Facilities and Infrastructure Improvements           Target Area         Goals Supported         Community and Economic Development           Needs Addressed         Public Facilities and Infrastructure           Funding         CDBG: \$20,000.00           Description         Funding for public facilities and infrastructure improvements within low- and moderate-income areas within the City of Traverse City. For example, park improvements, street infrastructure, or sidewalk improvements.           Target Date         11/30/2025           Estimate the number and type of families that will benefit from the proposed activities         200 low and moderate income families that reside within low and moderate income areas of the City type of families that will benefit from the proposed activities           Iocation Description         Projects may include City-owned Jupiter Gardens Park, located at 912 Boyd Avenue or other projects located within low and moderate income areas of the City.           Planned Activities         Parks, recreational facilities 03F, street improvements 03K, flood drainage improvements 03I           Target Area         Goals Supported           Goals Supported         Homeless Shelter Support           Target Area         Goals Supported           Inding         CDBc: S50,000.00           Punding         CDBc: S50,000.00           Inding Jubilee House, Central United Methodist Church, Safe Harbor, or other facilities servige the homeless population with		Facilities and Infrastructure Improvements
Gals Supported         Community and Economic Development           Needs Addressed         Public Facilities and Infrastructure           Funding         CDBG: \$20,000.00           Description         Funding for public facilities and infrastructure improvements within low- and moderate-income areas within the City of Traverse City. For example, park improvements, street infrastructure, or sidewalk improvements.           Target Date         11/30/2025           Estimate the number and type of families that will benefit from the proposed activities         200 low and moderate income families that reside within low and moderate income areas of the City.           Planned Activities         Projects may include City-owned Jupiter Gardens Park, located at 912 Boyd Avenue or other projects located within low and moderate income areas of the City.           Planned Activities         Parks, recreational facilities 03F, street improvements 03K, flood drainage improvements 03I           Target Area         Goals Supported           Goals Supported         Homeless Shelter Support           Iarget Area         Reeds Addressed           Funding         CDBG: S50,000.00           Pescription         Support homeless shelters, including day shelters or overnight shelters, including public services at facilities spopulation within	Target Area	
Needs Addressed         Public Facilities and Infrastructure           Funding         CDBG: \$20,000.00           Description         Funding for public facilities and infrastructure improvements within low- and moderate-income areas within the City of Traverse City. For example, park improvements, street infrastructure, or sidewalk improvements.           Target Date         11/30/2025           Estimate the number and type of families that will benefit from the proposed activities         200 low and moderate income families that reside within low and moderate income areas of the City           Location Description         Projects may include City-owned Jupiter Gardens Park, located at 912 Boyd Avenue or other projects located within low and moderate income areas of the City.           Planned Activities         Parks, recreational facilities 03F, street improvements 03K, flood drainage improvements 03I           Target Area         Goals Supported           Homeless Shelter Support         Meeds Addressed           Needs Addressed         Homeless services and Prevention           Funding         CDBG: \$50,000.00           Description         Support homeless shelters, including day shelters or overnight shelters, including public services at facilities throughout the city, including Jubilee House, Central United Methodist Church, Safe Harbor, or other facilities serving the homeless population within		
Funding         CDBG: \$20,000.00           Description         Funding for public facilities and infrastructure improvements within low- and moderate-income areas within the City of Traverse City. For example, park improvements, street infrastructure, or sidewalk improvements.           Target Date         11/30/2025           Estimate the number and type of families that will benefit from the proposed activities         200 low and moderate income families that reside within low and moderate income areas of the City           Location Description         Projects may include City-owned Jupiter Gardens Park, located at 912 Boyd Avenue or other projects located within low and moderate income areas of the City.           Planned Activities         Parks, recreational facilities 03F, street improvements 03K, flood drainage improvements 03I           Target Area         Goals Supported           Goals Supported         Homeless Services and Prevention           Funding         CDBG: \$50,000.00           Description         Support homeless shelters, including day shelters or overnight shelters, including public services at facilities throughout the city, including Jubilee House, Central United Methodist Church, Safe Harbor, or other facilities serving the homeless population within	Goals Supported Comm	unity and Economic Development
2       Description       Funding for public facilities and infrastructure improvements within low- and moderate-income areas within the City of Traverse City. For example, park improvements, street infrastructure, or sidewalk improvements.         Target Date       11/30/2025         Estimate the number and type of families that will benefit from the proposed activities       200 low and moderate income families that reside within low and moderate income areas of the City type of families that will benefit from the proposed activities         Location Description       Projects may include City-owned Jupiter Gardens Park, located at 912 Boyd Avenue or other projects located within low and moderate income areas of the City.         Planned Activities       Parks, recreational facilities 03F, street improvements 03K, flood drainage improvements 03I         Target Area       Goals Supported         Homeless Shelter Support       Target Area         Goals Supported       Homeless Services and Prevention         Funding       CDBG: \$50,000.00         Description       Support homeless shelters, including day shelters or overnight shelters, including public services at facilities throughout the city, including Jubilee House, Central United Methodist Church, Safe Harbor, or other facilities serving the homeless population within	Needs Addressed Public	Facilities and Infrastructure
2City. For example, park improvements, street infrastructure, or sidewalk improvements.7 arget Date11/30/2025Estimate the number and type of families that will benefit from the proposed activities200 low and moderate income families that reside within low and moderate income areas of the City type of families that will benefit from the proposed activitiesLocation DescriptionProjects may include City-owned Jupiter Gardens Park, located at 912 Boyd Avenue or other projects located within low and moderate income areas of the City.Planned ActivitiesParks, recreational facilities 03F, street improvements 03K, flood drainage improvements 03I7Target AreaGoals SupportedHomeless Shelter Support7Target AreaGoals AddressedHomeless Services and PreventionFundingCDBG: \$50,000.00DescriptionSupport homeless shelters, including day shelters or overnight shelters, including public services at facilities serving the homeless population within	Funding CDBG:	\$20,000.00
3       Image: Services and Prevention         4       Funding       CDBG: \$50,000.00         5       CDBG: \$50,000.00         5       Support homeless shelters, including day shelters or overnight shelters, including public services at facilities throughout the city, including Jubilee House, Central United Methodist Church, Safe Harbor, or other facilities serving the homeless population within	City E	
type of families that will benefit from the proposed activities       Image: state of the proposed activities         Location Description       Projects may include City-owned Jupiter Gardens Park, located at 912 Boyd Avenue or other projects located within low and moderate income areas of the City.         Planned Activities       Parks, recreational facilities 03F, street improvements 03K, flood drainage improvements 03I         Project Name       Homeless Shelter Support         Target Area       Image: Services and Prevention         Reeds Addressed       Homeless Services and Prevention         Funding       CDBG: \$50,000.00         Description       Support homeless shelters, including day shelters, or overnight shelters, including public services at facilities throughout the city, including Jubilee House, Central United Methodist Church, Safe Harbor, or other facilities serving the homeless population within	Target Date11/30	/2025
Image: Second	type of families that will benefit from the proposed	w and moderate income families that reside within low and moderate income areas of the City
Project Name         Homeless Shelter Support           Target Area         Goals Supported         Homelessness           Needs Addressed         Homeless Services and Prevention           Funding         CDBG: \$50,000.00           Description         Support homeless shelters, including day shelters or overnight shelters, including public services at facilities throughout the city, including Jubilee House, Central United Methodist Church, Safe Harbor, or other facilities serving the homeless population within		
3       Target Area         Goals Supported       Homelessness         Needs Addressed       Homeless Services and Prevention         Funding       CDBG: \$50,000.00         Description       Support homeless shelters, including day shelters or overnight shelters, including public services at facilities throughout the city, including Jubilee House, Central United Methodist Church, Safe Harbor, or other facilities serving the homeless population within	Planned Activities Parks,	recreational facilities 03F, street improvements 03K, flood drainage improvements 03I
3       Goals Supported       Homelessness         Needs Addressed       Homeless Services and Prevention         Funding       CDBG: \$50,000.00         Description       Support homeless shelters, including day shelters or overnight shelters, including public services at facilities throughout the city, including Jubilee House, Central United Methodist Church, Safe Harbor, or other facilities serving the homeless population within	Project Name Home	less Shelter Support
3       Needs Addressed       Homeless Services and Prevention         Funding       CDBG: \$50,000.00         Description       Support homeless shelters, including day shelters or overnight shelters, including public services at facilities throughout the city, including Jubilee House, Central United Methodist Church, Safe Harbor, or other facilities serving the homeless population within	Target Area	
3       Funding       CDBG: \$50,000.00         Description       Support homeless shelters, including day shelters or overnight shelters, including public services at facilities throughout the city, including Jubilee House, Central United Methodist Church, Safe Harbor, or other facilities serving the homeless population within	Goals Supported Home	lessness
FundingCDBG: \$50,000.00DescriptionSupport homeless shelters, including day shelters or overnight shelters, including public services at facilities throughout the city, including Jubilee House, Central United Methodist Church, Safe Harbor, or other facilities serving the homeless population within	3 Needs Addressed Home	less Services and Prevention
including Jubilee House, Central United Methodist Church, Safe Harbor, or other facilities serving the homeless population within		\$50,000.00
	includ	ing Jubilee House, Central United Methodist Church, Safe Harbor, or other facilities serving the homeless population within
Target Date         6/30/2026	Target Date   6/30/2	2026

	Estimate the number and type of families that will benefit from the proposed activities	It is anticipated that 90 individuals will benefit.
	Location Description	Shelters in the City including those in the vicinity of Cass and State Street, State and Boardman Streets, and Wellington Street.
	Planned Activities	Staffing assistance.
	Project Name	Program Administration
	Target Area	
	Goals Supported	Program Administration
	Needs Addressed	Program Administration
	Funding	CDBG: \$25,000.00
4	Description	Assistance with the administration of the City's CDBG program to meet all HUD requirements
	Target Date	6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	NA
	Location Description	NA
	Planned Activities	Consultation to assist with the completion of annual plan, CAPER, environmental reviews, and overall program administration.

### AP-50 Geographic Distribution – 91.220(f)

### Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

For the 2025/2026 Annual Action Plan, the City of Traverse City will direct assistance to low- and moderate-income areas citywide (See **Table 8**). Assistance will also be made available City-wide to persons meeting the CDBG eligibility requirements for low- and moderate-income benefit.

### **Geographic Distribution**

Target Area	Percentage of Funds
Citywide	100
Table 8 - Geog	raphic Distribution

### Rationale for the priorities for allocating investments geographically

The City of Traverse City's rationale for allocating investments geographically is dependent upon the location of low- and moderate-income populations, which are scattered throughout the City.

#### Discussion

The City of Traverse City has identified projects to implement goals of the Strategic Plan during the second year of the 2024/2028 Consolidated Plan. These projects benefit low- and moderate-income persons Citywide, based on income eligibility, and persons experiencing or at-risk of homelessness.

### Affordable Housing

### AP-55 Affordable Housing - 91.220(g)

#### Introduction

The City has adopted a Housing goal that places a high priority on providing safe, affordable, and accessible housing to the residents of the City of Traverse City. This goal shall be addressed, in part, by local non-profit organizations and developers that construct new, modestly priced, affordable housing, and by rental assistance programs. In addition, the City shall seek other creative ways to partner with housing providers to increase affordable housing opportunities and means for obtaining such housing.

The Annual Action Plan must specify goals for the number of homeless, non-homeless, and special needs households to be supported within the program year. These numbers are shown in **Tables 9** and are inclusive of the affordable housing activities in addition to other planned housing activities identified in the **Project Summary, AP-38**. **Table 10** indicates the number of households to be supported through specific activities, including rental assistance, production of new units, rehabilitation of existing units, or acquisition of existing units. For the purposes of this section, the term "affordable housing" is defined in the HOME regulations at 24 CFR 92.252 for rental housing and 24 CFR 92.254 for homeownership. [This section replaces the former HUD Table 3B.]

One Year Goals for the Number of Households to	be Supported
Homeless	0
Non-Homeless	89
Special-Needs	0
Total	89

 Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported	Through
Rental Assistance	45
The Production of New Units	44
Rehab of Existing Units	0
Acquisition of Existing Units	0
Total	89

Table 10 - One Year Goals for Affordable Housing by Support Type

#### Discussion

The City will rely on various partners throughout the jurisdiction, and county in assisting its residents in obtaining affordable housing. The City will allocate funding to construction of 44 new rental units in one proposed development and providing rental assistance to multiple households during the 2025/2026 program year. These activities will benefit an estimated 89 households in total.

### AP-60 Public Housing – 91.220(h)

#### Introduction

This section of the Annual Action Plan describes what actions of the City of Traverse City will take in the 2025/2026 program year to carry out the public housing portion of the Strategic Plan. Below, the City has identified how the 2025/2026 Annual Action Plan will address the needs of public housing during the program year.

### Actions planned during the next year to address the needs to public housing

The Traverse City Housing Commission (TCHC) owns and operates public housing within the City; however, other housing providers in the community continuously seek to rehabilitate the supply of housing affordable to low and very low-income persons. The TCHC administers vouchers to cover the Traverse City area.

The TCHC is working toward bringing more public housing units on line in locations throughout the City. These projects are in varying states of completion. Those activities under construction or nearing construction are fully funded; however, if any financing gaps emerge, the City may dedicate CDBG funding to bridge funding gaps.

Available assistance includes the Housing Choice Voucher Assistance Program, which provides financial rental assistance to eligible individuals and families based upon income. The amount paid for rent and utilities will generally not exceed 30% of income. Family income must be within HUD's guidelines for household size to qualify. Housing units must pass the Housing Quality Standards Inspection per guidelines established by HUD. This program typically has a waiting list.

### Actions to encourage public housing residents to become more involved in management and participate in homeownership

The City will make efforts to work cooperatively with TCHC, other public housing authorities within Grand Traverse County, and private entities in the provision of public and subsidized housing within the

City of Traverse City. Several PHAs administer vouchers in Grand Traverse County and cover the Traverse City area. The City of Traverse City will continue to encourage and refer residents in need of housing to these programs.

### If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Not applicable.

#### Discussion

No further discussion.

### AP-65 Homeless and Other Special Needs Activities - 91.220(i)

### Introduction

This section of the Annual Action Plan describes the City of Traverse City's one-year goal, and the specific actions steps it will undertake in the program year to carry out the homeless strategy identified in the Strategic Plan. Additionally, this section addresses any activities related to the supportive housing needs of non-homeless populations.

### Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

### Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

A key component of the City's homeless strategy is to support critical housing and service activities of the Greater Grand Traverse Area Continuum of Care. The City of Traverse City will strive to work with partners that participate with the Greater Grand Traverse Area Continuum of Care, like Northern Michigan Community Action Agency, a countywide consortium of homeless housing and service providers, City and county governments, and agency representatives. The goal is to eliminate homelessness in the Greater Grand Traverse Area Continuum of Care area. The City has allocated funds to address needs at homeless shelters, including staffing, capacity, and supportive services.

The City of Traverse City will seek to provide outreach and informational sessions to landlords, social service agencies, homeless, and those at-risk of being homeless with the support (and sometimes through) the Continuum of Care. The City has allocated funding for the 2025/2026 program year to address homelessness and prevent it. There are numerous organizations in the region that can support

these outreach efforts.

### Addressing the emergency shelter and transitional housing needs of homeless persons

The City of Traverse City actively works to build relationships with area shelters and service providers. Referrals are made to the organizations within the Greater Grand Traverse Area Continuum of Care. The organizations within the CoC work collaboratively to determine and address the needs of these specific populations. The City has been actively working with partners in the region to identify and act on short-, mid-, and long-term solutions to the City's growing unhoused population.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City of Traverse City will continue to coordinate with agencies and service providers that provide homeless services to ensure that those that experience homelessness make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Another of the City's strategies for reducing homelessness is to support non-profit service providers that offer wrap-around supportive services, including self-sufficiency training, medical care, mental health counseling, case management, rental assistance, and other activities to prevent homelessness. Furthermore, the City will continue to work with homeless service providers and the Greater Grand Traverse Area Continuum of Care to implement a cohesive, community-wide discharge coordination policy that can be successfully implemented to ensure that persons being discharged from publicly funded agencies and institutions do not become homeless upon release.

The non-homeless special needs populations include the elderly, mentally ill, developmentally disabled, physically disabled, substance abusers, and persons with AIDS or related diseases. During the upcoming Annual Action Plan 29 year, the City and other non-profits will provide various types of assistance, primarily through supportive services, to persons with special needs in the community.

### Discussion

The City will continue to offer assistance, advice, and coordination with agencies that provide day and seasonal shelter facilities, case management/counseling, job skills training, vocational tools and other homeless services and commit funding when possible.

### AP-75 Barriers to affordable housing - 91.220(j)

#### Introduction:

This section of the Annual Action Plan summarizes actions the City of Traverse City will undertake during the program year to reduce barriers to affordable housing and influence whether the cost of housing or the incentives to develop, maintain, or improve affordable housing are affected by public policies, particularly those of the local jurisdiction. Such policies include land use controls, zoning ordinances, building codes, and policies that affect the return on residential investment.

### Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City of Traverse City has several strategies that it utilizes to remove or ameliorate the negative effects of public policies that are barriers to affordable housing. In general, the City of Traverse City will continue to work with non-profit and for-profit housing developers and providers to increase the amount of affordable housing. The City is in the process of considering zoning changes allowing for increased densities in one of its residential zoning districts. Recent past zoning changes have already had an impact on allowing property owners to build accessory dwelling units and second units in most locations throughout the residential zoning districts. The City is also entering PILOT taxing arrangements with developers of low- and moderate-income housing projects.

#### **Discussion:**

The City of Traverse City will continue to avoid all barriers to affordable housing as it has in the past. In many municipalities, the following programs and policies have the potential for creating barriers to affordable housing, and thus are a matter of interest for the City of Traverse City:

- **Zoning Regulations**: The City Zoning Ordinance is a useful tool that was designed to promote the health, safety, and welfare of our residents. It does not contain any restrictive, exclusionary zoning or excessive subdivision controls that would impose barriers to affordable housing.
- **Building Codes**: The City adheres to the State guidelines and code books, designed to ensure that dwelling units are structurally sound and safe for their inhabitants. Such building codes do not include any codes which are insensitive to the older housing stock of the City.
- **Development Fees**: The City of Traverse City does not impose an impact fee on developers seeking to take on projects within the municipality. The city seeks to support affordable housing developers with these types of soft costs.
- Approval and Permitting Systems: The City does not utilize slow procedures that are

burdensome and uncoordinated, nor does Traverse City impose repetitive reviews that require developers to incur high costs and lose valuable time.

• **Redlining and Secondary Market Practices**: The City of Traverse City does not partake in the use of such practice.

# AP-85 Other Actions – 91.220(k)

### Introduction:

This section of the Annual Action Plan describes the City of Traverse City's planned actions to carry out the following strategies outlined in the Strategic Plan:

- Address obstacles to meeting underserved needs;
- Foster and maintain affordable housing;
- Reduce lead-based paint hazards;
- Reduce the number of poverty-level families;
- Develop institutional structure; and
- Enhance coordination.

In addition, the City has identified obstacles to meeting underserved needs and proposed actions to overcome those obstacles.

### Actions planned to address obstacles to meeting underserved needs

The lack of affordable housing and consequent cost of vacant land is one of the primary obstacles to adequate affordable housing stock in the City of Traverse City. In addition, most housing in Traverse City is relatively old, having been built before 1980.

The 2018-2022 American Community Survey lists the median household income for Traverse City at \$70,700. New housing construction is market driven and typically targets higher income homeowners. Development is concentrated in the single-family detached housing and condominiums. The median value for a home in the City of Traverse City in 2022 was \$340,600. Since the City of Traverse City was viewed as a lucrative market for housing of higher income workers.

Residential development in the City of Traverse City is comprised mostly of single family detached housing, condominiums, and larger multi-family units. The latter proves to be a major challenge for the elderly as the City of Traverse City attracts a large retirement and elderly population. According to the 2018-2022 American Community Survey, the City of Traverse City has a total population of 15,468.

Annual Action Plan 2025/2026 Currently, there are an estimated 3,618 senior (65+) residents or 23.4% of the population.

Changing economic conditions in Michigan, and the City of Traverse City in particular, have the potential to reduce the safety net and increase economic challenges for highly vulnerable persons at risk of becoming homeless, already homeless, or those special need populations in need of supportive housing.

Low and very low-income homeowners are also finding it difficult to make rent payments and maintain their homes. As such, the City increased its focus on providing rental assistance to those families. Despite the relative affluence of the City of Traverse City, economic stress can adversely affect the City's sales and property tax revenues in addition to user fees, and this is increasing the demand for resources for neighborhood stabilization, public services, capital improvements, and infrastructure support. The City of Traverse City has developed strong relationships with business owners to increase employment opportunities within the City. Businesses have formed relationships with schools and work programs to create more qualified workers.

A significant obstacle to address unmet needs in Traverse City is lack of adequate funding to meet the level of need that exists. To mitigate this obstacle, the City contributes General Fund Revenue where available to meet community development needs and seeks non-federal funding sources. The City, through the Consolidated Plan, shall seek to target federal funds, and other available resources, to residents that have traditionally not been served, or are underserved by previous programs. A strong emphasis will be placed on programmatic restructure that is not only compliant with changing rules and regulations, but make sense for today's economic climate, and ever-changing community structure.

### Actions planned to foster and maintain affordable housing

In the Five-Year Consolidated Plan's Strategic Plan, the City states the main housing goal is to provide safe, affordable, and accessible housing to the residents of the City of Traverse City. This goal is addressed, in part, by local non-profit organizations that construct new, modestly priced, affordable houses, or repair existing houses for resale to lower-income, first-time homebuyers. Many of these non-profit organizations also provide down payment assistance to facilitate the purchase of the homes. The City places a high priority on both methods of expanding home ownership for low-income households.

The City of Traverse City's Rental Units Constructed and Rental Assistance projects will support approximately 46 households a year. These affordable housing activities are given high priority, along with the provision of homeless shelter and services.

## Actions planned to reduce lead-based paint hazards

In the future, the City may fund a Housing Rehabilitation program, in addition to the Rental Assistance project the City is proposing to fund with CDBG dollars. The City seeks to counsel families on the importance of fair and safe housing, including the dangers of lead-based paint, especially its negative effects on young children. The City of Traverse City will make the necessary modifications to our

Annual Action Plan 2025/2026 programs to ensure continued compliance with HUD and the U.S. Congress. These regulations will supersede local regulations.

### Actions planned to reduce the number of poverty-level families

According to the 2018-2022 American Community Survey (ACS) estimates, 11.2% of all people living in the City of Traverse City are below poverty level. The City of Traverse City does not possess the capacity or manpower to directly improve the poverty status of its citizens. However, the City supports nonprofit groups, County and State efforts to move low-income persons to economic self-sufficiency or to a maximum level of economic independence.

### Actions planned to develop institutional structure

The City of Traverse City has a strong Institutional Delivery System. A wide range of services are available in the community, including homelessness prevention services, substance abuse services, youth programs, and senior programming. These programs are provided by the City Departments, non-profit organizations, and Continuum of Care (CoC) member agencies.

The City has identified various entities from the public, nonprofit, and private sectors that will be institutionally involved in the implementation of the Consolidated Plan. To improve the housing and community development delivery system in the City of Traverse City, better coordination between the public, nonprofit, and private agencies will be required. The programs and services that exist and that are available to residents in the City of Traverse City are extensive and varied.

The City of Traverse City provides a wide range of housing and community development programs and services including data collection, planning, enforcement, financial management, legal knowledge of housing issues, and educational techniques as well as overall program development, administration, and implementation.

Local nonprofit organizations offer housing and community development activities, which can be partially funded by the local CDBG program offered by the City of Traverse City and/or Grand Traverse County. In the future, all eligible non-profits will be encouraged to apply for funds or serve as a subrecipient to avoid duplication of services, and offer their expertise where deemed appropriate.

# Actions planned to enhance coordination between public and private housing and social service agencies

The City of Traverse City will continue to coordinate with the local agencies to develop an effective institutional structure and enhance interagency coordination. The Traverse City Housing Commission administers housing vouchers in the city. Although funding for public housing authorities may be reduced, it is anticipated that local PHAs will still be awarded a significant amount of Federal funds to provide housing-related activities, such as rental assistance, rehabilitation, and new construction, for

Annual Action Plan

low-income persons.

The local nonprofit organizations in Traverse City provide several affordable housing and supportive services. These organizations typically have a specific target population that they serve, and accordingly possess a level of knowledge and expertise that is invaluable. The continuation and expansion of such services by aggressively seeking additional funding will be encouraged over the next year. In addition, better coordination between these agencies and with the public and private sector organizations will continue to be a high priority.

### **Discussion:**

The City's actions planned to address obstacles to meeting underserved needs include activities in support of special needs assistance for victims of domestic violence, at-risk families and youth, the disabled, and the elderly. Additionally, the City's actions to foster and maintain affordable housing include continued funding of programs and agencies that further the affordable housing goals of the City.

Lead-based paint hazards will continue to be evaluated, environmental testing conducted, and educational materials made available to families at-risk of exposure. Institutional structure will continue to be developed through continued coordination with Grand Traverse County, Greater Grand Traverse Area Continuum of Care, MSHDA, local PHAs, and other State and local agencies. The City of Traverse City will continue to foster interagency coordination with the public service agencies in the community.

# **Program Specific Requirements**

# AP-90 Program Specific Requirements – 91.220(l)(1,2,4)

### Introduction:

This section addresses the program-specific requirements for the Annual Action Plan.

Projects planned with all CDBG funds expected to be available during the year are identified in **Table 6**. The table below identifies any program income that is available for use that is included in projects to be carried out.

# Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(l)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next	0
program year and that has not yet been reprogrammed	
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to	0
address the priority needs and specific objectives identified in the grantee's strategic plan.	
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not	0
been included in a prior statement or plan	
5. The amount of income from float-funded activities	0
Total Program Income:	0

## **Other CDBG Requirements**

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive	
period of one, two or three years may be used to determine that a minimum	
overall benefit of 70% of CDBG funds is used to benefit persons of low and	
moderate income. Specify the years covered that include this Annual Action Plan.	93.00%

Annual Action Plan 2025/2026



# Minutes of the City Commission for the City of Traverse City Special Meeting Monday, May 12, 2025

A special meeting of the City Commission of the City of Traverse City was called to order at the Commission Chambers, Governmental Center, 400 Boardman Avenue, Traverse City, Michigan, at 7 p.m.

The following Commissioners were in attendance: Commissioner Jackie Anderson, Commissioner Heather Shaw, Commissioner Mi Stanley, Commissioner Mitchell Treadwell, Mayor Pro Tem Mark Wilson, and Commissioner Tim Werner (Commissioner Werner arrived at 9:03 p.m.)

The following Commissioners were absent: Mayor Amy Shamroe

# (a) **<u>PLEDGE OF ALLEGIANCE</u>**

# (b) LAND ACKNOWLEDGMENT

- (c) <u>ROLL CALL</u>
- (d) ANNOUNCEMENTS
  - (1) Announcements from the City Manager
  - (2) Announcements from the City Clerk
  - (3) Recognition of the 2025 graduates of City Academy.

# (e) TOPIC FOR CONSIDERATION: SPECIAL MEETING

(1) Public hearing regarding the 2025/2026 Community Development Block Grant (CDBG) Annual Action Plan; and consideration of adopting the plan. (Elizabeth Vogel, Shawn Winter)

The following addressed the Commission:

Elizabeth Vogel, City Manager

Leslie Sickterman, Deputy Planning Director/Sustainability Coordinator

Mayor Pro Tem Mark Wilson opened the public hearing.

There being no one present desiring to speak, Mayor Pro Tem Mark Wilson closed the public hearing.

that the 2025/2026 Community Development Block Grant (CDBG) Annual Action Plan, be adopted.

Moved by Mitchell Treadwell, Seconded by Jackie Anderson

- Yes: Jackie Anderson, Heather Shaw, Mi Stanley, Mitchell Treadwell, and Mark Wilson
- Absent: Tim Werner and Amy Shamroe

# CARRIED. 5-0-2 on a recorded vote

(2) Affirmation of the City Commission's unanimous decision of May 5, 2025, to approve a Special Land Use Permit for year-round shelter at 517 Wellington Street and approval of the May 5, 2025, meeting minutes, which is a housekeeping procedural matter to incorporate the Order Granting the Special Land Use Permit. (Lauren Trible-Laucht)

The following addressed the Commission:

Lauren Trible-Laucht, City Attorney Justin Reid, 630 Cottageview Drive, Apartment 1B

that the City Commission's unanimous action of May 5, 2025, adopting the Order Granting Special Land Use Permit No. 25-SLUP-01, for a year-round emergency shelter at 517 Wellington Street, as requested by Safe Harbor of Grand Traverse, Inc., and recommended by the City Planning Commission, be reaffirmed; and that the minutes of the May 5, 2025, meeting of the City Commission be approved.

Moved by Mitchell Treadwell, Seconded by Heather Shaw

Yes: Jackie Anderson, Heather Shaw, Mi Stanley, Mitchell Treadwell, and Mark Wilson

Absent: Tim Werner and Amy Shamroe

# CARRIED. 5-0-2 on a recorded vote

# (f) PUBLIC COMMENT: SPECIAL MEETING

(1)

The following addressed the Commission:

# (g) ADJOURNMENT: SPECIAL MEETING

(1)

There being no objection, Mayor Pro Tem Mark Wilson declared the meeting adjourned at 7:30 p.m.

## (h) TOPICS FOR CONSIDERATION: STUDY SESSION

(1) Discussion regarding the proposed Fiscal Year 2025-2026 Budgets for: a) Traverse City Light and Power, Downtown Development Authority (Elizabeth Vogel, Brandie Ekren) b) Traverse City Downtown Development Authority. (Elizabeth Vogel, Harry Burkholder) c) City of Traverse City, including the proposed six-year Capital Improvements Plan. (Elizabeth Vogel, Heidi Scheppe)

The following addressed the Commission:

Elizabeth Vogel, City Manager

Brandie Ekren, Traverse City Light & Power Executive Director Karla Myers-Beman, Traverse City Light & Power Chief Financial Officer Scott Menhart, Traverse City Light & Power Chief Information Officer Harry Burkholder, Downtown Development Authority Executive Director Heidi Scheppe, City Treasurer/Finance Director Benjamin Marentette, City Clerk

(Commissioner Werner arrived at 9:03 p.m.)

Justin Reid, 630 Cottageview Drive, Apartment 1B Ashley Halladay-Schmandt, Northwest Michigan Coalition to End Homelessness

# (i) **PUBLIC COMMENT: STUDY SESSION**

# (j) ADJOURNMENT: STUDY SESSION

(1)

There being no objection, Mayor Pro Tem Mark Wilson declared the meeting adjourned at 9:12 p.m.

Benjamin Marentette, City Clerk

# AFFIDAVIT OF PUBLICATION

### PUBLIC NOTICE

#### PUBLIC NOTICE OF CDBG PUBLIC HEARING ANNUAL ACTION PLAN PUBLIC REVIEW City of Traverse City Community Development Block Grant (CDBG) Program Program Year (PY) 2025-26

The City of Traverse City is developing its Annual Action Plan for Program Year (PY) 2025-26 from July 1, 2025 to June 30, 2026 for HUD Community Development Block Grant (CDBG) funding. The city expects to receive approximately \$365,323 in CDBG funds for PY 2025-2026.

The City Commission will hold two public hearings on the draft **PY 2025-26** Annual Action Plan and will have an open comment period running from April 7, 2025 through May 12, 2025. Comments from the public are welcome throughout this time span, or during the two public hearings.

The first of two public hearings on the PY 2025-26 Annual Action Plan will take place on April 7, 2025 at 7:00 pm. The second public hearing will take place on May 12, 2025 at 7:00 pm. Both public hearings will be held during City Commission Meetings held at the Governmental Center located at 400 Boardman Ave, Traverse City, MI 49684.

For those interested citizens who are unable to attend the public hearings, please submit written views and proposals via email to <u>lsickterman@traversecitymi.gov</u> or to the Planning and Zoning Department, 400 Boardman Ave, Traverse City, MI 49684. **ATTN: CDBG/PUBLIC HEARING**.

Individuals with disabilities who require special accommodations, auxiliary aids, or services to respond to this notice or attend the public hearing should contact (231) 922-4411 or lsickterman@traversecitymi.gov. Reasonable advance notice is required.

A copy of the proposed Annual Action Plan for Program Year (PY) 2025-26 covering July 1, 2025 to June 30, 2026 will be available on the City's website at <u>https://www.traversecitymi.gov/projects/cdbg-entitlement-community.html</u> and from the Planning and Zoning Department, 400 Boardman Ave, Traverse City, MI 49684 for Public Review and comment from April 7, 2025 at 9:00 AM through May 12, 2025 at 5:00 PM.

#### Benjamin Marentette, City Clerk City of Traverse City

The City of Traverse City does not discriminate on the basis of disability in the admission to, access to, treatment in, or employment in, its programs or activities. Deborah Allen, Interim Assistant City Manager, 400 Boardman Avenue, Traverse City, Michigan 49684, phone 231-922-4440, TDD/TTY 231-922-4412, VRS 231-421-7008, has been designated to coordinate compliance with the non-discrimination requirements contained in Section 35.107 of the Department of Justice regulations. Information concerning the provisions of the Americans with Disabilities Act, and the rights provided thereunder, are available from the ADA Coordinator.

March 20, 2025-1T

625231

# RECEIVED

MAR 2 8 2025

PLANNING & ZONING City of Traverse City STATE OF MICHIGAN County of Grand Traverse

Paul Heidbreder being duly sworn deposes and says the annexed printed copy of notice was taken from the Traverse City RECORD EAGLE, a newspaper printed and circulated in said State and County, and that said notice was published in said newspaper on the following dates:

03/20/2025

that he or she is the agent of the printers of said newspaper, and knows well the facts stated herein

Subscribed and sworn to before this 20th of March, 2025.

mill Freeze

al constant le su la sultant de la sultant

Cammie N. Freeman Notary Public, State of MI County of Grand Traverse 05/10/2031 Acting in County of Grand Traverse

# AFFIDAVIT OF PUBLICATION

### PUBLIC NOTICE

#### PUBLIC NOTICE OF CDBG PUBLIC HEARING ANNUAL ACTION PLAN PUBLIC REVIEW City of Traverse City Community Development Block Grant (CDBG) Program Program Year (PY) 2025-26

The City of Traverse City is developing its Annual Action Plan for Program Year (PY) 2025-26 from July 1, 2025 to June 30, 2026 for HUD Community Development Block Grant (CDBG) funding. The city expects to receive approximately \$365,323 in CDBG funds for PY 2025-2026.

The City Commission will hold two public hearings on the draft **PY 2025-26** Annual Action Plan and will have an open comment period running from April 7, 2025 through May 12, 2025. Comments from the public are welcome throughout this time span, or during the two public hearings.

The second of two public hearings on the PY 2025-26 Annual Action Plan will take place on **May 12, 2025 at 7:00 pm**. The public hearing will be held during the City Commission Meeting held at the Governmental Center located at 400 Boardman Ave, Traverse City, MI 49684.

For those interested citizens who are unable to attend the public hearing, please submit written views and proposals via email to <u>lsickterman@traversecitymi.gov</u> or to the Planning and Zoning Department, 400 Boardman Ave, Traverse City, MI 49684. **ATTN: CDBG/PUBLIC HEARING**.

Individuals with disabilities who require special accommodations, auxiliary aids, or services to respond to this notice or attend the public hearing should contact (231) 922-4411 or <u>lsickterman@traversecitymi.gov</u>. Reasonable advance notice is required.

A copy of the proposed Annual Action Plan for Program Year (PY) 2025-26 covering July 1, 2025 to June 30, 2026 will be available on the City's website at https://www.traversecitymi.gov/projects/cdbg-entitlement-community.html and from the Planning and Zoning Department, 400 Boardman Ave, Traverse City, MI 49684 for Public Review and comment from April 7, 2025 at 9:00 AM through May 12, 2025 at 5:00 PM.

Benjamin Marentette, City Clerk City of Traverse City

The City of Traverse City does not discriminate on the basis of disability in the admission to, access to, treatment in, or employment in, its programs or activities. Deborah Allen, Interim Assistant City Manager, 400 Boardman Avenue, Traverse City, Michigan 49684, phone 231-922-4440, TDD/TTY 231-922-4412, VRS 231-421-7008, has been designated to coordinate compliance with the nondiscrimination requirements contained in Section 35.107 of the Department of Justice regulations. Information concerning the provisions of the Americans with Disabilities Act, and the rights provided thereunder, are available from the ADA Coordinator.

May 1, 2025-1T

626514

STATE OF MICHIGAN County of Grand Traverse

Paul Heidbreder being duly sworn deposes and says the annexed printed copy of notice was taken from the Traverse City RECORD EAGLE, a newspaper printed and circulated in said State and County, and that said notice was published in said newspaper on the following dates:

05/01/2025

that he or she is the agent of the printers of said newspaper, and knows well the facts stated herein

Sidbre De

Subscribed and sworn to before this 1st of May, 2025 .

amill. Muasar

Cammie N. Freeman Notary Public, State of MI County of Grand Traverse 05/10/2031 Acting in County of Grand Traverse







# **MEETINGS & EVENTS**

CITY COMMISSION MEETING May 12 Learn More

**DDA BOARD MEETING** May 16 Learn More

# ANNUAL BUDGET PRESENTED FISCAL YEAR 2025 - 2026

At their May 12, 2025 meeting the City Commission will review the proposed Fiscal Year 2025-2026 budget. The budget reflects our ongoing commitment to transparent, strategic, and community-centered financial planning. Developed through close collaboration across departments, this budget aligns resources with City priorities to strengthen services, invest in our workforce, and enhance the infrastructure that supports daily life.

### Major Investments

Major investments include creating a dedicated Information Technology Fund, allocating \$253,400 to the Streets Capital Projects Fund for Complete Streets initiatives, and consolidating street construction funding for clearer tracking. Capital projects feature the final phase of bridge rehabilitation with the North Union Street Bridge, critical water system upgrades at the Commons, and over \$8 million in wastewater treatment improvements, including solar and battery storage projects. The City will also complete the Brown Bridge property acquisition, supported by a voter-approved use of Brown Bridge Trust Fund dollars and a Michigan Natural Resources Trust Fund grant.

### **Proposed Staffing**

Key staffing additions include six firefighters to launch the City's new Primary EMS Transport program (funded by the voter-approved EMS millage), along with new or expanded roles in police, municipal utilities, IT, parks, engineering, and the marina.

The budget advances high-quality services, resilient infrastructure, and a forward-looking financial outlook, ensuring the City is well-positioned to meet both current and future needs.

### Budget Transparency Dashboard

New this year, the City has a Budget Transparency Dashboard powered by ClearGov to make our finances more accessible and understandable to residents.

This interactive online tool allows you to explore the City's revenues and expenditures per capita — meaning it shows how much is spent or collected on average for each person living in the City. You can see where City funds come from (revenues) and where they go (expenditures), broken down by key service areas like public safety, parks, streets, and utilities.

A key feature of the dashboard is that you can enter your own property tax amount (be sure to include only the City portion, not county or school taxes, etc.) to see exactly how your individual tax dollars contribute to City services. This personalized view helps residents understand how much they are paying per capita toward things like public safety, road maintenance, recreation, and other essential services. By providing this tool, the City aims to strengthen financial transparency and help residents see how public dollars are allocated and used to support the community.



### **LEARN MORE**

# **STRATEGIC PLANNING UPDATE** COMMUNITY SURVEY OPEN & COMMUNITY SUMMIT

Following an extensive community engagement process that began in the fall of 2024, the City of Traverse City has reached a major milestone in its strategic planning efforts. After months of gathering community input, exploring priorities, and envisioning the City's future, six key strategic focus areas—known as the Strategic Pillars—have been identified. Now, the City invites residents to take part in the final survey to help prioritize these Strategic Pillars and the 24 proposed Strategic Actions that will guide the Strategic Action Plan.

The final survey seeks community feedback on the importance of each pillar and action, ensuring the plan reflects the values and aspirations of residents.

#### **Six Strategic Pillars**

- 1. Building a Thriving Year-Round Economy: Expand business diversity and innovation capability to build a year-round economy.
- 2. Proactively Manage Urban Design: Proactively manage urban design to protect local character and community feel.
- 3. Strengthening Place-making and Neighborhood Character: Protect the character of downtown and neighborhoods.
- 4. Fostering a Regional Collaborative Approach: Help manage resources, utilities, and climate adaptation while leading on key issues.
- 5. Building Socio-economic Systems and Amenities: Work to create a "complete community" that has demographic balance.
- 6. Supporting Environmental Sustainability: Help adapt to a changing world and support a thriving ecosystem.

The survey is an opportunity for all residents to weigh in on how the City should move forward in building an equitable and sustainable future.

### Take the Survey

### Save the Date: Community Summit

The public is invited to participate in the Community Summit to Monday, May 19, 2025 from 4:30 - 6:00 pm. At the Community Summit, the City's draft Strategic Action Plan will be reviewed.

Event Details Monday, May 19, 2025 4:30 – 6:00 pm Senior Center, 801 E. Front Street

Registration is encouraged but not required.

Register to Attend

### **LEARN MORE**





In 2024, the City officially became a Community Development Block Grant (CDBG) Resilient Community, marking its first year of five years as an entitlement grantee. This designation allows the City to directly receive federal funding to address affordable housing, homelessness, and infrastructure needs for low-and moderate-income residents.

A 30-day public comment period for the 2025-2026 plan is required for each year's plan to ensure community voices are heard in shaping local investment priorities.

### CDBG funds can be used for:

- Housing (e.g. Rehabilitation, etc.)
- Public Infrastructure/Facilities Improvements
- Public Services

### Funds assist Low-to-Moderate Income (LMI) individuals and families

- Low- and Moderate-Income Persons (Area/ClientBased)
- Prevention or Elimination of Slums or Blight
- Meet Community Development Needs Having a Particular Urgency

### Draft Annual Action Plan for Program Year 2025/2026

The draft goals and proposed spending allocations are summarized below. The full Draft Annual Action Plan for Program Year 2025/2026 is attached. [Note that HUD has not announced grant amounts for any grantee entitlement communities as of this date and timelines and allocations may shift as a result.

Goal One: Assist with the construction and rehabilitation of affordable housing and lowering the economic barriers to such housing for low- and moderate-income households, seniors, and persons experiencing homelessness. Working with partners including non-profit affordable housing developers (such as HomeStretch Nonprofit Housing Corporation), public housing organizations (the Traverse City Housing Commission), non-profits including local continuum of care organizations (including Goodwill of Northern Michigan and the Coalition to End Homelessness).

Goal Two: Support community and economic development projects, including public facility or infrastructure improvements and social services in qualifying low- and moderate-income areas. Working with City Parks and Recreation and Engineering departments to identify high priority infrastructure needs in qualifying low- and moderate-income areas.

Goal Three: Support shelters and services for persons experiencing homelessness or persons at-risk of homelessness through capacity building and staffing assistance.

Final approval will be sought from the City Commission for the 2025/2026 Annual Action Plan at the second public hearing scheduled for May 12, 2025, after the public input period has elapsed, in order to meet HUD timelines.

**LEARN MORE** 







# **MEETINGS & EVENTS**

CITY COMMISSION MEETING May 12 Learn More

**DDA BOARD MEETING** May 16 Learn More

# ANNUAL BUDGET PRESENTED FISCAL YEAR 2025 - 2026

At their May 12, 2025 meeting the City Commission will review the proposed Fiscal Year 2025-2026 budget. The budget reflects our ongoing commitment to transparent, strategic, and community-centered financial planning. Developed through close collaboration across departments, this budget aligns resources with City priorities to strengthen services, invest in our workforce, and enhance the infrastructure that supports daily life.

### Major Investments

Major investments include creating a dedicated Information Technology Fund, allocating \$253,400 to the Streets Capital Projects Fund for Complete Streets initiatives, and consolidating street construction funding for clearer tracking. Capital projects feature the final phase of bridge rehabilitation with the North Union Street Bridge, critical water system upgrades at the Commons, and over \$8 million in wastewater treatment improvements, including solar and battery storage projects. The City will also complete the Brown Bridge property acquisition, supported by a voter-approved use of Brown Bridge Trust Fund dollars and a Michigan Natural Resources Trust Fund grant.

### **Proposed Staffing**

Key staffing additions include six firefighters to launch the City's new Primary EMS Transport program (funded by the voter-approved EMS millage), along with new or expanded roles in police, municipal utilities, IT, parks, engineering, and the marina.

The budget advances high-quality services, resilient infrastructure, and a forward-looking financial outlook, ensuring the City is well-positioned to meet both current and future needs.

### Budget Transparency Dashboard

New this year, the City has a Budget Transparency Dashboard powered by ClearGov to make our finances more accessible and understandable to residents.

This interactive online tool allows you to explore the City's revenues and expenditures per capita — meaning it shows how much is spent or collected on average for each person living in the City. You can see where City funds come from (revenues) and where they go (expenditures), broken down by key service areas like public safety, parks, streets, and utilities.

A key feature of the dashboard is that you can enter your own property tax amount (be sure to include only the City portion, not county or school taxes, etc.) to see exactly how your individual tax dollars contribute to City services. This personalized view helps residents understand how much they are paying per capita toward things like public safety, road maintenance, recreation, and other essential services. By providing this tool, the City aims to strengthen financial transparency and help residents see how public dollars are allocated and used to support the community.



### **LEARN MORE**

# **STRATEGIC PLANNING UPDATE** COMMUNITY SURVEY OPEN & COMMUNITY SUMMIT

Following an extensive community engagement process that began in the fall of 2024, the City of Traverse City has reached a major milestone in its strategic planning efforts. After months of gathering community input, exploring priorities, and envisioning the City's future, six key strategic focus areas—known as the Strategic Pillars—have been identified. Now, the City invites residents to take part in the final survey to help prioritize these Strategic Pillars and the 24 proposed Strategic Actions that will guide the Strategic Action Plan.

The final survey seeks community feedback on the importance of each pillar and action, ensuring the plan reflects the values and aspirations of residents.

#### **Six Strategic Pillars**

- 1. Building a Thriving Year-Round Economy: Expand business diversity and innovation capability to build a year-round economy.
- 2. Proactively Manage Urban Design: Proactively manage urban design to protect local character and community feel.
- 3. Strengthening Place-making and Neighborhood Character: Protect the character of downtown and neighborhoods.
- 4. Fostering a Regional Collaborative Approach: Help manage resources, utilities, and climate adaptation while leading on key issues.
- 5. Building Socio-economic Systems and Amenities: Work to create a "complete community" that has demographic balance.
- 6. Supporting Environmental Sustainability: Help adapt to a changing world and support a thriving ecosystem.

The survey is an opportunity for all residents to weigh in on how the City should move forward in building an equitable and sustainable future.

### Take the Survey

### Save the Date: Community Summit

The public is invited to participate in the Community Summit to Monday, May 19, 2025 from 4:30 - 6:00 pm. At the Community Summit, the City's draft Strategic Action Plan will be reviewed.

Event Details Monday, May 19, 2025 4:30 – 6:00 pm Senior Center, 801 E. Front Street

Registration is encouraged but not required.

Register to Attend

### **LEARN MORE**





In 2024, the City officially became a Community Development Block Grant (CDBG) Resilient Community, marking its first year of five years as an entitlement grantee. This designation allows the City to directly receive federal funding to address affordable housing, homelessness, and infrastructure needs for low-and moderate-income residents.

A 30-day public comment period for the 2025-2026 plan is required for each year's plan to ensure community voices are heard in shaping local investment priorities.

### CDBG funds can be used for:

- Housing (e.g. Rehabilitation, etc.)
- Public Infrastructure/Facilities Improvements
- Public Services

### Funds assist Low-to-Moderate Income (LMI) individuals and families

- Low- and Moderate-Income Persons (Area/ClientBased)
- Prevention or Elimination of Slums or Blight
- Meet Community Development Needs Having a Particular Urgency

### Draft Annual Action Plan for Program Year 2025/2026

The draft goals and proposed spending allocations are summarized below. The full Draft Annual Action Plan for Program Year 2025/2026 is attached. [Note that HUD has not announced grant amounts for any grantee entitlement communities as of this date and timelines and allocations may shift as a result.

Goal One: Assist with the construction and rehabilitation of affordable housing and lowering the economic barriers to such housing for low- and moderate-income households, seniors, and persons experiencing homelessness. Working with partners including non-profit affordable housing developers (such as HomeStretch Nonprofit Housing Corporation), public housing organizations (the Traverse City Housing Commission), non-profits including local continuum of care organizations (including Goodwill of Northern Michigan and the Coalition to End Homelessness).

Goal Two: Support community and economic development projects, including public facility or infrastructure improvements and social services in qualifying low- and moderate-income areas. Working with City Parks and Recreation and Engineering departments to identify high priority infrastructure needs in qualifying low- and moderate-income areas.

Goal Three: Support shelters and services for persons experiencing homelessness or persons at-risk of homelessness through capacity building and staffing assistance.

Final approval will be sought from the City Commission for the 2025/2026 Annual Action Plan at the second public hearing scheduled for May 12, 2025, after the public input period has elapsed, in order to meet HUD timelines.

**LEARN MORE** 



# CDBG 2025/2026 Program Year Planning

8 messages

Leslie Sickterman <lsickterman@traversecitymi.gov>

Mon, Feb 24, 2025 at 3:36 PM

Cc: kfulmer@tchousing.org, akorn@tchousing.org, Ashley Halladay-Schmandt <ashley@endhomelessnessnmi.org>, Jennifer Holm <jholm@traversecitymi.gov>, Yarrow Brown <yarrow@housingnorth.org>, Dan Buron <danb@goodwillnmi.org>, Matt Richmond <mrichmond@traversecitymi.gov>, Nora Dunlop <norad@goodwillnmi.org>, kaultman@nmcaa.net, Kerry Baughman <kbaughman@nmcaa.net>, Elizabeth Vogel <evogel@traversecitymi.gov>, Shawn Winter <swinter@traversecitymi.gov>, Chris Forsyth <cforsyth@gtcountymi.gov>, "Stacy.Maiville@nlcmh.org" <stacy.maiville@nlcmh.org>, jon@homestretchhousing.org, ryanh@goodwillnmi.org, Becca Binder <becca@nmshousing.org>, Wayne Sterenberg <treasurer@gtsafeharbor.org>, admin@gtsafeharbor.org, Derek Quinn <dquinn@gracetc.org>, Jim Perra <rector@gracetc.org>, Deborah Allen <dallen@traversecitymi.gov>, Nancy Haynes <nhaynes@fhcwm.org>, kubeshca@tcaps.net, cfs@cfs31.org Bcc: Colleen Paveglio <cpaveglio@traversecitymi.gov>, Katie Miller <kmiller@traversecitymi.gov>

Hi all,

We have scheduled a stakeholder workshop for 2:00-3:30 pm Wednesday, March 5th to review CDBG budgeting for the 2025/26 program year. The meeting will be held in the Committee Room on the second floor of the Governmental Center building, 400 Boardman Avenue. Your funding suggestions and questions are welcome at this meeting. This will be a hybrid meeting in the event that anyone would like to attend remotely. I am happy to schedule additional or one-on-one meetings with any of you, just let me know.

The City's Five Year Plan for the CDBG program emphasizes the following goals. The annual plans should address one or more of these goals.

- Assist with the construction and rehabilitation of affordable housing, and lower economic barriers to such housing, for low- and moderate-income households, seniors, and persons experiencing homelessness.
- Support shelters and services for persons experiencing homelessness or persons at-risk of homelessness.
- Support the needs of the community's aging population by improving the accessibility of housing, public facilities, and services for seniors and persons with disabilities.
- Support community and economic development projects and services, including but not limited to public facility or infrastructure improvements and social services, in

qualifying low- and moderate-income areas.

Program Administration

Please pass on to others that may have been missed. A meeting invitation will be sent separately.

- Leslie

Leslie Sickterman, AICP, CNU-A (she/her) Deputy Planning Director | Sustainability Coordinator



400 Boardman Ave Traverse City, MI 49684 **P: 231.922.4411** 

Want to receive e-updates from the City? Sign up for the City's E-Newsletter & Updates!

Mail Delivery Subsystem <mailer-daemon@googlemail.com>

Mon, Feb 24, 2025 at 3:36 PM

To: lsickterman@traversecitymi.gov



Your message wasn't delivered to **cfs@cfs31.org** because the domain cfs31.org couldn't be found. Check for typos or unnecessary spaces and try again.

LEARN MORE

The response was:

DNS Error: DNS type 'mx' lookup of cfs31.org responded with code NXDOMAIN Domain name not found: cfs31.org For more information, go to https://support.google.com/mail/?p=BadRcptDomain

Final-Recipient: rfc822; cfs@cfs31.org Action: failed <u>Summary</u>: The March 5, 2025 CDBG Focus Group meeting covered CDBG program planning for program year 2025-2026, including budget allocation (approximately \$365,000), project eligibility, and environmental review processes; discussions also encompassed fair housing concerns, and the partnership with the Fair Housing Center of West Michigan. Possible projects for funding discussed included large-scale low/mod housing developments; rental subsidies for low/mod individuals; housing rehabilitation and weatherization to help seniors age in place and to assist other low/mod households; permanent supportive housing projects assisting those leaving homelessness or incarceration; public parks; day shelters; fair housing services and other program administration costs.

- **CDBG Annual Plan & Funding Discussion:** The meeting primarily focused on developing the annual plan for the Community Development Block Grant (CDBG) program for program year 2025-2026. Leslie Sickterman presented the current budget of approximately \$365,000 and discussed the program's restrictions and parameters, including caps on administrative spending (20%) and public services (15%). She emphasized the need to prioritize larger, impactful projects to minimize administrative burden. Discussions included the potential for leveraging CDBG funds with other funding sources and the possibility of amending the five-year plan.
- **Environmental Review Process:** Participants discussed the environmental review process required for CDBG projects. They noted that different project types trigger varying levels of review, with ground-breaking projects generally requiring more extensive review than interior renovations. The group also discussed whether CDBG funds can be used to reimburse applicants for environmental review costs.
- **Project Proposals & Eligibility:** Several project proposals were discussed, including housing rehabilitation for seniors, rental assistance for individuals experiencing homelessness, and renovations for Jubilee House (day shelter). Eligibility criteria and the need for projects benefiting low-to-moderate income individuals or areas were highlighted. The group also explored the possibility of supporting larger housing developments, such as the Homestretch "Lot O" project, and considered the five-year use restriction for CDBG-funded capital projects. The group discussed the importance of selecting projects meeting the 30-60% AMI threshold and having public support.
- Administrative Costs & Funding Mechanisms: Leslie Sickterman addressed the allocation of administrative costs, emphasizing the city's current practice of not using program funds towards City staffing to administer the program but acknowledging the possibility of doing so in the future. She discussed the possibility of using CDBG funds for administrative costs or outsourcing administration.

- **Public Infrastructure Projects:** The meeting also included a discussion about potential public infrastructure projects in qualifying low-to-moderate income areas. A specific example mentioned was the need for new bathrooms and storage at the Norte Clubhouse at the Civic Center. Leslie Sickterman noted that similar projects need to be reviewed for need and eligibility.
- **R2 Zoning and Density:** Discussion centered on the potential for increasing density through R2 zoning changes. Staff highlighted how increased density, particularly with quadplexes, could promote affordable housing by allowing for more units while keeping costs manageable. Goodwill is exploring ways to take advantage of these changes to create a new affordable housing model that may be appropriate for CDBG funding in the near future.
- **Fair Housing Coalition Partnership:** Liz Keegan from the Fair Housing Center introduced the organization and its partnership with the city. Liz outlined plans for raising awareness about fair housing issues, including discrimination against people with disabilities, families with children, and racial minorities. She highlighted their proactive approach to identifying potential fair housing concerns in developments and their intention to provide educational materials and resources to the public and city officials. The partnership will involve a joint meeting with the city and planning commissions to discuss fair housing.
- Housing Rehabilitation and Energy Efficiency: The group discussed the possibility of incorporating energy efficiency improvements into housing rehabilitation programs. They mentioned existing weatherization programs and the potential for leveraging funds to address this. They also noted the existence of a "missing middle" group who don't quite meet low/moderate income thresholds but also struggle to afford market-rate housing. The group discussed the potential for collaborating with other entities like the local energy provider to address these needs.

In Attendance:

Tish Stave, Northwest Michigan Community Action Agency

Chris Forsyth, Grand Traverse County

Kerry Baughman, Northwest Michigan Community Action Agency

Nora Dunlop, Goodwill of Northern Michigan

Matt Richmond, Traverse City Police Department

Jon Stimson, Homestretch Nonprofit Housing Developer

Deb Allen, City of Traverse City, City Manager's Office

Leslie Sickterman, City of Traverse City, Planning and Zoning Office

Shawn Winter, City of Traverse City, Planning and Zoning Office

Ashley Halladay-Schmandt, Coalition to End Homelessness (remote) Jim Perra, Jubilee House Day Shelter (remote) Liz Keegan, Fair Housing Center of West Michigan (remote) Karl Fulmer, Traverse City Housing Commission (remote) Joshua Brandt, Safe Harbor Shelter (remote) Liz Vogel, City of Traverse City Manager (remote)

25.26 PY Suggestions Rental Assistance Rehab Housing ·Aging-in-place Permanent Supportivy Justice

- Jubilee House Honce Rehab (bath Hitchen Jaundry 5 year forgivable (?) Getorred - 6+ () -Housing Commission Orchard Vew Pinaing

PARK VIEW - NO Neco Park Projects -CIVIC Center - Quad Plex development perm supportive housing

March 5, 2025 2:00 - 3:30 pm	Organization	
OUNDTABLE	Orga	GIVER OF TO GIVERA MUNICAA MUNICAA MUNICAA TZRU VIENESTRETUN CULL OF T.C.
CDBG STAKEHOLDERS ROUNDTABLE	Email	151 clittermane traverse citymi, gov CI SISY the Steeuntymi, gov HDaughmone, mmcan, net Mathered for de godwillinni, an michimone traverse i sec voue Homester curvesue, orch dallen e traverse city wi. gov
i sign in sheet	Name	Herry Baughman Markenans Warkenans Warkenans Warkenans Vou Stimson

SIGN IN SHEET	CDBG STAKEHOLDERS ROUNDTABLE	OUNDTABLE March 5, 2025 2:00 - 3:30 pm	o25 pm
Name	Email	Organization	
-rish Stave	tstavepnmcaa.net	NW Michigen Community Actin day	Action Agy

へんし March 5, 2025 OUNDTABLE 2:00 - 3:30 pm	Organization	Caulition to End Homules mes	Jubilla fauca -	FHCWM	TC Howing Commission	Higher Grannals? Saye Haw haw	City of TC	
FLMARC ALL CANA MUN CDBG STAKEHOLDERS ROUNDTABLE	Email	aid + ashley e end homelessnew	rector e gracete.org	OFh CWM. Org	Kfulmer etchousing. org	Voshua G highergroundstrading. com	evoquel e traverszcitymi.gov	
i sign in sheet	Name	Ahley HAlladay-Schmid	Uim Zura	LIZ Klegen	Karl Fulmer	Abrina Brundt	Lit Vort	